

City of Shoreline Planning &Community Development

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## **ADMINISTRATIVE ORDER #PLN24-0122**

DECISION ON APPLICATION FOR TEMPORARY USE PERMIT FOR A TRANSITIONAL ENCAMPMENT

#### PROJECT DESCRIPTION

The proposal is for Shoreline Free Methodist Church located at 510 NE 175th Street to host a transitional encampment (Camp United We Stand) for no more than 35 people at any one time for the period of October 1, 2024, through December 29, 2024.

#### **FINDINGS**

#### Site and Surrounding Land Use

Address: 510 NE 175<sup>th</sup> St

Existing Use: Shoreline Free Methodist Church

Zoning: R-6

Comprehensive Plan Designation: Low Density Residential

Site Area: 2.75 acres (120,373 sf)

Parking: The site has a large parking lot. Up to 10 vehicles can be parked on site for encampment residents in a designated area.

Setbacks: The camping area will be at least 10 feet from the property lines of adjacent non-church owned properties.

Critical Areas: Some moderate landslide hazard areas exists on the parcel but they are not near the proposed encampment location.

Surrounding Zoning and Land Use: Nearby lots are zoned R-6 and R-8 and are primarily developed with single-family residences. A church building is directly across the street to the south and a library is caddy-corner to the southwest.

#### APPLICABLE REGULATIONS

#### Shoreline Development Code 20.30.295 Temporary Use:

A. A temporary use permit is a mechanism by which the City may permit a use to locate within the City (on private property or on the public rights-of-way) on an interim basis, without requiring full compliance with the Development Code standards or by which the City may permit seasonal or transient uses not otherwise permitted.

B. The Director may approve or modify and approve an application for a temporary use permit if:

1. The temporary use will not be materially detrimental to public health, safety, or welfare, nor injurious to property and improvements in the immediate vicinity of the subject temporary use;

2. The temporary use is not incompatible in intensity and appearance with existing land uses in the immediate vicinity of the temporary use;

3. Adequate parking is provided for the temporary use and, if applicable, the temporary use does not create a parking shortage for the existing uses on the site;

4. Hours of operation of the temporary use are specified;

5. The temporary use will not create noise, light, or glare which would adversely impact surrounding uses and properties; and

6. The temporary use is not in conflict with the standards of the critical areas regulations, Chapter 20.80 SMC, Critical Areas, and is located outside the shoreline jurisdiction regulated by the Shoreline Master Program, SMC Title 20, Division II.

C. Except for transitional encampments and emergency temporary shelters a temporary use permit is valid for up to 60 calendar days from the effective date of the permit, except that the Director may establish a shorter time frame or extend a temporary use permit for up to one year.

# D. Additional Criteria for Transitional Encampment and Emergency Temporary Shelters.

1. The site must be owned or leased by either a host or managing agency.

2. The application fee for a temporary use permit (TUP) for a transitional encampment or emergency temporary shelter is waived.

3. Prior to application submittal, the applicant is required to hold a neighborhood meeting and provide a written summary as set forth in SMC 20.30.045 and 20.30.090.

4. For transitional encampments, the applicant shall utilize only governmentissued identification such as a State or tribal issued identification card, driver's license, military identification card, or passport from prospective encampment residents to develop a list for the purpose of obtaining sex offender and warrant checks. The applicant shall submit the identification list to the King County Sheriff's Office Communications Center. No identification is required for people to utilize an emergency temporary shelter.

5. The applicant shall have a code of conduct that articulates the rules and regulations of the encampment or shelter. These rules shall include, at a minimum, prohibitions against alcohol and/or drug use and violence. Transitional encampments must also include provisions that, at minimum, prohibit sex offenders. For transitional encampments, the applicant shall keep a cumulative list of all residents who stay overnight in the encampment, including names and dates. The list shall be kept on site for the duration of the encampment. The applicant shall provide an affidavit of assurance with the permit submittal package that this procedure will be met and will continue to be updated during the duration of the encampment.

6. The maximum number of residents at a transitional encampment site shall be determined taking into consideration site conditions, but shall in no case be greater than 100 residents at any one time. Any proposed site shall meet the site requirements in subsection (D)(7) of this section and be of sufficient size to support the activities of the transitional encampment without overcrowding of residents.

7. Site Requirements for Transitional Encampments.

a. The minimum useable site area for a transitional encampment shall be: 7,500 square feet for the first 50 residents, plus 150 square feet for each additional resident, up to the maximum allowable of 100 residents. The useable site area may be a combination of contiguous parcels in the same ownership of the host or managing agency.

b. Tents and supporting facilities within an encampment must meet 10-foot setbacks from neighboring property lines, not including right-of-way lines or properties under the same ownership as the host agency. Setback from rights-of-way must be a minimum of five feet. Additional setback from rights-of-way may be imposed based on the City's Traffic Engineer's analysis of what is required for safety. Setbacks to neighboring property lines may be reduced by the Director to a minimum of five feet if it can be determined that the reduction will result in no adverse impact on the neighboring properties, taking into account site conditions that extend along the entire encampment area, including but not limited to:

- i. Topography changes from adjoining property;
- ii. Visually solid, minimum six-foot height, intervening structures;
- iii. Distance from nearest structure on neighboring property;
- iv. Vegetation that creates a visual screen.

c. The transitional encampment shall be screened. The screening shall meet setbacks except screening or structures that act as screening that are already in existence. The color of the screening shall not be black.

d. A fire permit is required for all tents over 400 square feet. Fire permit fees are waived.

e. All tents must be made of fire-resistant materials and labeled as such.

f. Provide adequate number of 2A-10BC rated fire extinguishers so that they are not more than 75 feet travel distance from any portion of the complex.
Recommend additional extinguishers in cooking area and approved smoking area.

g. Smoking in designated areas only; these areas must be a minimum of 25 feet from any neighboring residential property. Provide ashtrays in areas approved for smoking.

h. Emergency vehicle access to the site must be maintained at all times.

i. Members of the transitional encampment shall monitor entry points at all times. A working telephone shall be available to ensure the safety and security of the transitional encampment at all times.

j. Provide adequate sanitary facilities.

8. Emergency temporary shelters may be located within an existing building subject to applicable building and fire codes and must obtain a fire operational permit prior to occupancy.

9. For emergency temporary shelters, the applicant shall provide a list of conditions that warrant opening the shelter.

10. Transitional encampments and emergency temporary shelters shall permit inspections by City, King County Health Department, and Fire Department inspectors at reasonable times during the permit period without prior notice to ensure compliance with the conditions of the permit.

11. Transitional encampments and emergency temporary shelters shall allow for an inspection by the Shoreline Fire Department during the initial week of the encampment's occupancy.

12. Transitional encampments and emergency temporary shelters may be allowed to stay under the temporary use permit for up to 90 days. A TUP extension may be granted for a total of 180 days on sites where hosts or agencies in good standing have shown to be compliant with all regulations and requirements of the TUP process, with no record of rules violations. The extension request must be made to the City but does not require an additional neighborhood meeting or additional application materials or fees.

13. Host or managing agencies may not host a transitional encampment or temporary emergency shelter on the same site within 180 days of the expiration date of the TUP for a transitional encampment or temporary emergency shelter.

14. At expiration of the permit, the host or managing agency shall restore the property to the same or similar condition as at permit issuance.

A Temporary Use Permit is a Type A action, which is a ministerial decision by the Director, based on compliance with the specific standards noted above. Other than the required Neighborhood Meeting, no additional notice is required and there is no administrative appeal process.

20.20.034 M definitions.

#### Managing Agency

An organization that has the capacity to organize and manage a transitional encampment. A managing agency must be a State of Washington registered nonprofit corporation; a federally recognized tax exempt 501(c)(3) organization; a religious organization as defined in RCW <u>35A.21.360</u>; or a self-managed homeless community. A managing agency may be the same organization as the host agency.

#### **APPLICATION SUBMITTAL:**

Camp United We Stand proposes a 90-day Transitional Encampment on Shoreline Free Methodist Church's property at 510 NE 175<sup>th</sup> St with an intention to extend the encampment for a total of 123 days. The Encampment will host up to 35 residents in

an area approximately 75 by 113 feet on the northern parking lot. The encampment will consist of personal tents as sleeping quarters for up to 35 individuals. The site also includes larger tents and temporary structures for common areas including a kitchen area and donation station as well as a modular shower structure and a trailer which serves as the security office. Approximately 10 personal vehicles owned by encampment residents will be parked on the site.

The applicant, Shoreline Free Methodist Church, meets the definition of host, and Camp United We Stand meets the definition of managing agency.

The application submittal includes a Code of Conduct, an affidavit of assurance of record keeping, a Homeless Encampment Hosting Agreement between Shoreline Free Methodist Church and Camp United We Stand, a Neighborhood Meeting report, and a camp site plan. A request for an emergency temporary shelter was not part of the application submittal.

The neighborhood meeting was held on September 14, 2024 on Zoom with two neighbors in attendance. One person asked if there was any preferred language to use when speaking with her child about CUWS. The other person remained silent. Neither provided contact information for any follow up. A different person emailed questions over as they were unable to attend the zoom meeting. They inquired about the encampment, whether encampment residents are allowed indoors, how security of a self-governing encampment works and expressing concern about an encampment at the same site as their child's preschool which operates inside the church building. They were responded to directly by the Senior Pastor of Shoreline Free Methodist Church.

The camp operations include 24-hour security, at no time will the camp be unoccupied. The Encampment includes a code of conduct enforced by residents. The code of conduct includes no drugs or alcohol, or intoxicated persons allowed and a prohibition against violence, intimidation, verbal abuse, and loitering. Three to four portable toilets, including wash stations and a portable shower structure will be installed at the camp and a dumpster, recycle and compost bin is provided and serviced regularly for disposal of solid waste. Food is brought in. The only cooking is done in microwaves or on the outdoor propane stoves, no other fires for cooking or warmth are permitted.

Camp United We Stand will maintain an up-to-date list of all residents of the encampment. Prior to occupying the site, the list of residents shall be submitted to the King County Sheriff's Office Communication Center for warrant and sex offender checks.

#### **REVIEW AND NOTIFICATION:**

The City of Shoreline Fire Department has reviewed the proposal and will perform an inspection of the site once it is set up for compliance with safety regulations. The Shoreline Police Department has been notified of the application and has no objections.

Other than the required Neighborhood Meeting, which was held on September 14, 2024, no additional notice is required and there is no administrative appeal process.

#### **CONCLUSIONS & DECISION:**

Based on review of the application materials provided, the Director finds that the criteria for temporary use transitional encampment are met. The applicant has demonstrated how health and safety requirements will be met; the site plan submitted shows the proposed camp meets the size, setback and screening requirements of the code, sufficient parking remains on site, and the use will not generate unreasonable light or glare. The host site does have mapped moderate to high-risk landslide hazard areas, however, the proposed transitional encampment site is not located within the critical area or buffers.

#### Conditions:

The use of the church site for a transitional encampment shall conform to all of the criteria in SMC 20.30.295. The encampment shall not remain on the host site for greater than 90 days, if the encampment wishes to remain longer they may apply for an extension of the encampment for up to a total of 180 days consistent with SMC 20.30.295(D)(12).

The encampment site shall conform to all setback requirements and shall be screened consistent with requirements in SMC 20.30.295(7)(c).

The encampment site shall conform to the City's noise control ordinance in SMC 9.05.

A request to operate an emergency temporary shelter was not part of the application submittal. Should the host elect to operate an emergency temporary shelter within an existing building, a fire operational permit shall be required prior to occupancy consistent with SMC 20.30.295(D)(8) and a list of conditions that warrant operating the shelter shall be submitted to supplement this application per SMC 20.50.295(D)(9).

Any non-fabric sleeping quarters for encampment residents shall be placed in the interior of the site, not at the encampment perimeter. Their location and distance from other quarters is subject to approval by Shoreline Fire Department. Space heaters and propane tanks are not permitted in sleeping quarters. Additional wooden or trailer sleeping quarters or any other non-fabric sleeping quarters are subject to review and approval by city staff and the Shoreline Fire Department.

This permit is valid from October 1, 2024, to December 29, 2024. An extension may be requested pursuant to SMC 20.30.295(D)(12).

the By

September 27, 2024

Director's Signature

Date



### **Project Conditions** City of Shoreline

Description: TEMP HOMELESS ENCAMPMENT AT SHORELINE FREE

#### Project Number: PLN24-0122

-		METHODIST CHURCH	
Applied: <b>9/22/2024</b>	Approved: <b>9/27/2024</b>	Site Address: 510 NE 175th St	
Closed:	Expired: 12/29/2024	City, State Zip Code: Shoreline, WA 98155-3610	
Status: APPROVED		Applicant: DAINTRY PRICE	
Parent Project:		Owner: SHORELINE FREE METHODIST CH	
		Contractor: <b><none></none></b>	

Details:

SCOPE: ESTABLISH A TEMPORARY HOMELESS ENCAMPMENT ON SHORELINE FREE METHODIST CHURCH PROPERTY FOR THE PERIOD OF 90 DAYS FROM OCTOBER 1ST, 2024 TO DECEMBER 29TH, 2024.

#### THIS CAMP IS 'CAMP UNITED WE STAND (CUWS)'

	LIST OF CONDITIONS							
SEQ NO	ADDED DATE	<b>REQUIRED DATE</b>	SATISFY DATE	ТҮРЕ	STATUS			
DEPARTMENT		CONTACT		REMARKS				
1	9/26/2024			FIRE EXTINGUISHERS	ONGOING			
	PCD							
Notes: Provide adequate number of 2A-10BC rated fire extinguishers so that they are not more than 75 feet travel distance from any portion of the complex. Recommend additional extinguishers in cooking area \u0026 approved smoking area.								
2	9/26/2024			INSPECTIONS	ONGOING			
	PCD							
Notes: The shelter shall permit inspections by City, Health and Fire Department inspectors at reasonable times without prior notice for compliance with the conditions of this permit. An inspection will be conducted by the Shoreline Fire Department after opening.								
3	9/26/2024			NUMBER ALLOWED	ONGOING			
	PCD							
Notes: Temporary emergency sheltering of the homeless for up to 35 people is allowed, in compliance with the approved site plan and project description submitted with the application materials.								
4	9/26/2024			RULES	ONGOING			
	PCD							
Notes: The rules a	nd regulations of the e	encampment, managin	g agency and host wil	l be followed.				





## Project Conditions City of Shoreline

5	9/26/2024			SCREENING	ONGOING			
	PCD							
Notes: Screening is required for mitigation of visual appearance to the street and neighboring properties. There shall be fence installed wherever the camp is visible from streets or residential properties. The color of the screening shall not be black.								
6	9/26/2024			SECURITY	ONGOING			
	PCD							
Notes: Camp may be entered or exited only through designated entry and exit points. Security personnel shall monitor this entrance point at all times. A working telephone shall be available to security personnel at all times.								
7	9/26/2024			SMOKING	ONGOING			
	PCD							
Notes: Smoking in designated areas only; these areas must be a minimum of 25 feet from any neighboring residential property. Provide ash trays in areas approved for smoking.								
8	9/26/2024			TENT MATERIALS	ONGOING			
	PCD							
Notes: All tents must be made of fire resistant materials and labeled as such. ANY NON-FABRIC SLEEPING QUARTERS FOR ENCAMPMENT RESIDENTS SHALL BE PLACED IN THE INTERIOR OF THE SITE, NOT AT THE ENCAMPMENT PERIMETER. THEIR LOCATION AND DISTANCE FROM OTHER QUARTERS IS SUBJECT TO APPROVAL BY SHORELINE FIRE DEPARTMENT. SPACE HEATERS AND PROPANE TANKS ARE NOT PERMITTED IN SLEEPING QUARTERS. ADDITIONAL WOODEN OR TRAILER SLEEPING QUARTERS OR ANY OTHER NON-FABRIC SLEEPING QUARTERS ARE SUBJECT TO REVIEW AND APPROVAL BY CITY STAFF AND THE SHORELINE FIRE DEPARTMENT.								
9	9/26/2024			EMERGENCY ACCESS	ONGOING			
	PCD							
Notes: Emergency	vehicle access to the s	site must be maintaine	ed at all times.					
10	9/26/2024			OTHER	ONGOING			
	PCD							
		R A TRANSITIONAL EN T SITE FOR GREATER T		DNFORM TO ALL OF THE CRITERIA IN	SMC 20.30.295. THE ENCAMPMENT			